

A sepia-toned photograph of a historical scene. On the left, a man in a helmet with a bird crest sits on a horse. In the center, a child in a light-colored tunic stands. On the right, a woman in a long, patterned dress stands with her hands clasped. The background shows a building with columns and trees.

*Historic
State Capitol
Commission*

*2003
Annual Report*

Presented to the Legislature
August 2004

2003 Annual Report Contents

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Statute

2002 Activities and Accomplishments/2003 Goals
2001 Activities and Accomplishments/2002 Goals
2000 Activities and Accomplishments/2001 Goals
1999 Activities and Accomplishments/2000 Goals
1998 Activities and Accomplishments

Introduction

This document represents the California Historic State Capitol Commission's annual report for the year 2003, with highlights of its activities and accomplishments for the calendar year. Also included are the Commission's goals for 2004. The activities and accomplishments for the year are organized by subject matter: art, furnishings, maintenance, outside projects, and one or two highlights. Included in the appendix are summaries and goals from previous years.

The 1999 Annual Report includes summaries of the Commission's art, furnishings, and maintenance activities and accomplishments for calendar years 1976-1995. It is available upon request.

BACKGROUND

Prior to the 1976 California Capitol Restoration Project, there existed no guidelines or advisory authority to preserve and maintain the historic integrity of the Capitol and its artifacts, antiques and art. Consequently, succeeding administrations were unrestricted and free to do as they saw fit with the premises, its architecture and historical contents. By Joint Resolution of the Legislature in February 1976, however, the Restoration Project was declared the State's Bicentennial Project and a Capitol Commission was authorized to protect its historical and architectural restoration integrity in perpetuity. The Commission was to be composed of qualified persons in architecture, history and government who would review the maintenance and use of the landmark.

Officially established in 1984 at the close of the Capitol Restoration Project, the seven-member Commission was provided specific powers to review and advise the Legislature on any development, improvement, or change in the Historic State Capitol. The Commission met sporadically from September 1985 through April 1987. In 1998, the Commission reconvened with new members and recommitted itself to establishing advisory and working relationships with other stewards of the Historic State Capitol, as well as following its statutory charges.

One such requirement is to provide an annual report to the Legislature on its activities.

California Historic State Capitol Commission



MEMBERS
JULIE L. CERRA
KATHLEEN D. GREEN
ERIC NELSON
LUIS R. SANCHEZ, AIA

EX-OFFICIO MEMBERS
WALTER GRAY
STATE ARCHIVIST
DR. KEVIN STARR
STATE LIBRARIAN
DR. KNOX MELLON, SHPO
OFFICE OF HISTORIC PRESERVATION

KOREN R. BENOIT
CURATOR & EXECUTIVE DIRECTOR
RAYMOND GIRVIGIAN, FAIA
RETIRED CHAIR EMERITUS

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June 2004

This is the 2003 Annual Report of the accomplishments and goals of the California Historic State Capitol Commission. Last year was unique: a recall election and a year of budget constraints. Two new members to the Commission were appointed in September, Senate appointee Luis Sanchez and Assembly appointee Julie Cerra. The Honorable Patricia Wiggins replaced the Honorable Robert Hertzberg as one of two Assembly Legislative Liaisons.

The mission of the Historic State Capitol Commission, established in 1984 as a permanent, official advisory body, is to ensure the appropriate restoration, maintenance, development and management of the historic and architectural legacy of the State Capitol. Reconvened and recommitted in 1998, the Commission has spent the past four years re-establishing advisory and working relationships with other stewards of the Capitol, including California State Parks, the Department of General Services, the State Archives, and the Senate and Assembly Rules staff. The Commission has also worked with its non-profit arm, the California Capitol Historic Preservation Society.

This report will summarize the activities of this commission, in our role in the management of the Historic State Capitol, as well as the previous goals and activities we have undertaken. Many of these activities are ongoing and continue from year to year: some examples are the Maintenance Program for the Capitol Building [Article 5, 9149.7(a)] and the Capitol Restoration Repository Project [Article 5, 9149.9]. The appendix includes summaries from previous years.

The Commission is proud of its 2003 accomplishments and involvements:

- Representation on various projects, including the World Peace Rose Garden, completed in May 2003, the proposed structures for security screening to be built at the north and south entrances of the Capitol, and the Oversight Committee to the Stanford Mansion Historic Landmark rehabilitation.
- Participation in meetings to discuss proposed security measures for the State Capitol Building and Capitol Park.
- Continued close-working relationships with other building agencies, including the Department of General Services and California State Parks.
- Decision on appropriate signage for the collection of Governors' portraits.

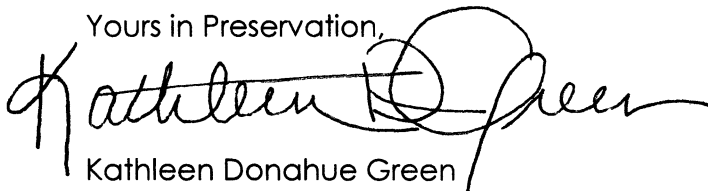
Following is a brief description of the goals for the Commission that will guide our activities in 2004 (a more detailed description follows in the report):

1. To amend, with the approval of the Legislature, the National Register listing for the State Capitol and Capitol Park (see Pro & Con brief to listing revisions on page 11).
2. To pursue the implementation of the Integrated Maintenance Plan.
3. To assist in the development of a Master Plan for Capitol Park begun by the Department of General Services in 1998.
4. To continue work on the Capitol Repository Project with the State Archives.
5. To secure an appropriate location for the Emanuel Luetze painting in conjunction with the California Capitol Historic Preservation Society.
6. To continue working with the non-profit society in securing monies to fund the aforementioned goals.

Our subcommittees, each consisting of 2-3 Commission members – Maintenance Manual, Annual Report, Repository, Bylaws - also continued in their efforts. More detail is given to their activities on page 8.

The Commission looks forward to the coming year and your support as we continue our efforts to ensure the preservation of one of our State's most cherished historic and architectural treasures.

Yours in Preservation,



Kathleen Donahue Green
Chair

Historic State Capitol Commission 2003 Members and Backgrounds

Article 9 (commencing with Section 9149) of Chapter 1 of Part 1 of Division 2 of Title 2 of the Government Code states:

"There is in state government, the Historic State Capitol Commission, which shall consist of seven members: two members appointed by the Speaker of the Assembly, two members appointed by the President pro Tempore of the Senate, and the State Historic Preservation Officer, the State Librarian, and the State Archivist, who shall serve ex officio."

<u>Member</u>	<u>Appointment</u>	<u>End of Term</u>	<u>Background</u>
Julie Cerra Culver City, CA	Assembly Appoint. September 2003	Jan. 2009	Public Member (Historic Preservation, Art Outreach)
Wayne Donaldson San Diego, CA	Senate Appoint. June 2000	Jan. 2003	Public Member (Preservation Architect)
Raymond Girvigian Pasadena, CA	Retired Chair Emeritus		Honorary Member
Walter Gray State Archivist Sacramento, CA	Ex officio	N/A	History
Kathleen Green Sacramento, CA	Senate Appoint. January 1999	Jan. 2005	Public Member (Preservation Activist)
Susan Lassell Sacramento, CA	Assembly Appoint. May 1998	Jan. 2004	Public Member (Historic Preservation Planning)
Dr. Knox Mellon State Historic Preservation Officer Sacramento, CA	Ex officio	N/A	Preservation
Eric Nelson Napa, CA	Assembly Appoint. January 2001	Jan. 2007	Public Member (Art/Humanities)
Luis R. Sanchez, AIA Sacramento, CA	Senate Appoint. September 2003	Jan. 2009	Public Member (City Planning)
Dr. Kevin Starr State Librarian Sacramento, CA	Ex officio	N/A	History

**Historic State Capitol Commission
2003 Legislative Liaisons**

<u>Member</u>	<u>House</u>	<u>Address</u>
Honorable Patricia Wiggins	Assembly	State Capitol Room 4016 Sacramento, CA (916) 319-2007
Honorable Deborah Ortiz	Senate	State Capitol Room 5114 Sacramento, CA (916) 445-7807
Honorable Jack Scott	Senate	State Capitol Room 2057 Sacramento, CA (916) 445-5976
Honorable Darrell Steinberg	Assembly	State Capitol Room 2114 Sacramento, CA (916) 319-2009

**Historic State Capitol Commission
Meetings Held
1998 – present**

Article 9 (commencing with Section 9149) of Chapter 1 of Part 1 of Division 2 of Title 2 of the Government Code states:

“The Commission shall meet upon call of the chairperson and at such other times as it may prescribe.”

July 10, 1998	Commission Meeting	Sacramento, Historic State Capitol, Rm. 127
October 16, 1998	Commission Meeting and Workshop	Sacramento, Historic State Capitol, Rm. 113
January 15, 1999	Commission Meeting	Sacramento, Historic State Capitol, Rm. 112
April 30, 1999	Commission Meeting	Sacramento, Historic State Capitol, Rm. 113
July 16, 1999	Commission Meeting	Sacramento, Historic State Capitol, Rm. 113
October 15, 1999	Commission Meeting	Sacramento, Historic State Capitol, Rm. 113
March 10, 2000	Commission Meeting	Sacramento, Historic State Capitol, Rm. 113
April 28, 2000	Commission Meeting	Sacramento, State Capitol, Rm. 2040
July 14, 2000	Commission Meeting	Sacramento, State Capitol, Rm. 2040
October 13, 2000	Commission Meeting	Sacramento, State Capitol, Rm. 2040
January 12, 2001	Commission Meeting	Sacramento, Historic State Capitol, Rm. 112
April 20, 2001	Commission Meeting	Sacramento, State Capitol, Rm. 3191
August 24, 2001	Commission Meeting	Sacramento, State Capitol, Rm. 3191
October 12, 2001	Commission Meeting	Sacramento, State Capitol, Rm. 3191
January 11, 2002	Commission Meeting	Sacramento, State Capitol, Room 3191
April 12, 2002	Commission Meeting	Sacramento, Historic State Capitol, Room 113
July 12, 2002	Commission Meeting	Sacramento, Historic State Capitol, Room 113
November 1, 2002	Commission Meeting	Sacramento, Historic State Capitol, Room 113
January 10, 2003	Commission Meeting	Sacramento, State Capitol, Room 3191
April 18, 2003	Commission Meeting	Sacramento, Historic State Capitol, Room 113
July 11, 2003	Commission Meeting	Sacramento, State Capitol, Room 3191
October 10, 2003	Commission Meeting	Sacramento, Historic State Capitol, Room 113

Historic State Capitol Commission Activities and Accomplishments 2003

In 2003, the Commission continued its advisory work with various agencies on projects outside the Capitol. Members advised on the Capitol Park Master Plan and the Leland Stanford Mansion Rehabilitation Project. The Department of General Services kept members apprised of the planned Governor's residence in West Sacramento, the repainting of the Blue Anchor Building, as well as the new West End Project, which includes new office space for EDD and new uses for the historic Heilbron Mansion. The World Peace Rose Garden began construction in February and celebrated its grand opening Mother's Day May 16, 2003.

Pertaining to the Capitol Building itself, the Commission continued its research into the history of the building's exterior paint colors. Although the issue of the two-color vs. white palette was resolved in 2002, the Commission actively sought information on the building's original colors. Joint Rules Committee approved a secondary color study and samples were sent to Historic Paint Analysis. Members continued to work with the Department of General Services on installing ADA-compliant hardware in the Historic West Wing, and learned of the planned ADA survey for the building.

Members also began discussions on updating the National Register of Historic Places nomination for the State Capitol. Originally listed in 1973 (one of the first buildings to be listed in the register), the current nomination is inadequate under modern standards and the building and grounds have changed over the last 30 years. Members agreed to research updating the nomination to reflect the new standards and physical changes to the property.

Discussions on security measures for the State Capitol and Capitol Park continued into 2003. Members were kept briefed on the three separate projects: (1) vehicle barrier; (2) visitor pavilions for x-ray equipment visitor queuing; and (3) relocated loading dock/mail facility and were invited to attend a public charette. Additional briefings were also held for Commission members.

Art projects for 2003 included continued work with the CA Capitol Historic Preservation Society on the appropriate disposition of the Emanuel Leutze painting, Fort Sumter after the Bombardment. North Point Gallery owner Alfred Harrison provided an appraisal. Members finalized design aspects for the governors' portraits frame labels and researched design and installation costs. The Commission was also apprised of ACR 44, which requests that a bronze memorial to Earl Warren be installed outside the State Treasurer's office. The Commission is listed as part of the review process. The California Capitol Historic Preservation Society kept the Commission informed of their involvement with the planned installation of 4 Gottardo Piazzoni murals at the State Treasurer's Building, which were ultimately placed in the warehouse of the California State Parks department.

Committee action for the year 2003 was also busy:

Maintenance Manual Subcommittee

Purpose: *to produce a maintenance manual for the continued use and preservation of the Historic State Capitol. According to its statute, the Commission is charged with developing "a comprehensive master plan for the restoration, preservation and maintenance of the Historic State Capitol." After many drafts, the Commission submitted Carey & Company's final proposal for a maintenance plan to the Legislature in 2003. The Legislature responded, stating that due to budget constraints, the proposed manual would have to remain on hold; however, a more modest proposal should be submitted in 2005/06. Subcommittee members will revisit the proposal next year.*

Annual Report Subcommittee

Purpose: *to produce an annual report for the Legislature that would include a history of the Commission and a list of its activities. According to its statute, the Commission is charged with such a duty, to "annually report to the Legislature on its activities." The subcommittee completed the 2002 report, which was distributed to an extensive mailing list in September 2003.*

Capitol Restoration Project Repository Subcommittee

Purpose: *to identify current locations of all Capitol Restoration Project (CRP) materials and make recommendations to the Legislature regarding the most appropriate storage and care of these materials... Having received approval from Joint Rules in 2002 to appoint the State Archives as the centralized repository for all CRP materials, the subcommittee continued to work on identifying other collections. Members identified representative pieces, salvaged from the South Portico repair work, for inclusion. Oral histories, completed by Marvin Breinas during the Restoration Project, were located and discussions held on obtaining copies of the transcripts.*

Bylaws/Guidelines Subcommittee

Purpose: *to establish, with the review and approval of both Rules Committees, rules of order and/or bylaws to provide consistency in the way the Commission conducts its business. Previously, the Commission conducted itself in accordance with provisions stated in the statute. Certain orders of business, however, were not defined, or were done so loosely. After reviewing several bylaw drafts, the Commission submitted them to the Legislature. They were reviewed and approved by both Legislative Counsel and the Legislature, with the caveat that the bylaws would not supercede the statute and no additional authority was implied.*

HISTORIC STATE CAPITOL COMMISSION
GOALS FOR 2004

Assist in the Development of a Capitol Park Master Plan

An outline for the development of the Capitol Park Master Plan was produced by the Department of General Services in 2002. The Master Plan was scheduled to be completed over three years ago, but there has been little action over the past two years. With the lack of a comprehensive Master Plan, the Commission, as well as other agencies, continues to struggle with memorial/monument sites in and out of Capitol Park, infrastructure consideration, school visitations, programmatic improvements, security, landscape and wildlife issues, budget and funding constraints. This year, the Master Plan began to move forward; however, it had been the Legislature's and administration's decision that the security issue be resolved first.

Amend, with the approval of the Legislature, the National Register Listing for the State Capitol and Capitol Park

The State Capitol Building and Capitol Park have been listed in the National Register since 1973. The Historic State Capitol (west wing) and Legislative Annex (east wing) are integrated parts of a single building. Federal regulations and guidelines forbid nominating parts of a building. The 30-year old nomination does not distinguish or specifically identify the Annex as an intrusive or non-contributing element. An amendment to the nomination, if approved by the Legislature, would offer the opportunity to re-evaluate the significance of the Annex in light of the fact that it is now over 50 years old (but was not in 1973). In response to the Legislature's request, Deputy SHPO Steve Mikesell prepared a "Pros and Cons" list that addressed the implications of revising the current nomination (see attached). Capitol Park should be treated within the same context as the Capitol. The architecture and the designed historic landscape have an historic interrelationship. The amendment would re-evaluate and document significant features and elements that have changed over the last 30 years to the west and east wings of the Capitol and Capitol Park.

Pursue the Implementation of the Integrated Maintenance Plan

The Commission's outline for an Integrated Maintenance Plan specifies the appropriate maintenance treatment for on-going care of the Historic State Capitol building. The scope of the Integrated Maintenance Plan has been agreed upon among Commission members. The Commission would like to move forward with its development; however, due to the current fiscal situation, the Maintenance Plan cannot be developed at this time. The Commission will pursue ways to help finance its development.

Continue work with the State Archives on the Capitol Repository Project

In 1999, the Commission convened a subcommittee, consisting of representatives from seven agencies that either managed project-related materials or had an interest in utilizing the collection. The committee recommended that the State Archives be the centralized repository for all such materials. In 2001, the Legislature approved the recommendation (but retained legal rights). The subcommittee plans on identifying gaps in the collection, request inventories from other agencies, and invite individuals to donate their materials. Discussions were begun with Chair Emeritus Raymond Girvigian regarding the final repository of his personal papers.

Continue work with the CA Capitol Historic Preservation Society on securing an appropriate location for the Emanuel Leutze painting

The Society entered into discussions with the Commission regarding improving the lighting of the Leutze painting, reexamining its location, and providing exhibit space for Civil War memorabilia in the Capitol. After much discussion, the Commission opted to form a subcommittee to meet with interested parties to discuss options. These would then be submitted to the Legislature for review and approval.

Continue work with the Society on securing funds to appropriate toward implementing previous goals.

Due to the current budget situation, the Commission recognized that it was important to broaden its horizons and explore non-Legislative funding sources for their proposals. One such source is the CA Capitol Historic Preservation Society, a non-profit organization established in 1984 for the purpose of preserving and enhancing the historic and museum character of the State Capitol. The Commission hopes that 2004 will allow for greater communication with the Society and the possibility of joint projects.

Pros and Cons of Revising the National Register of Historic Places Nomination for the California State Capitol and Capitol Park

Prepared by Stephen D. Mikesell, Deputy State Historic Preservation Officer and Designated Member of the Historic Capitol Commission

Background:

The California State Capitol has been listed in the National Register of Historic Places since 1973. The National Register program was created by federal statute in 1966 but was not operational in California until the early 1970s. Not surprisingly, the Capitol was one of the first buildings in California to be listed in the National Register and has been so listed for three decades.

The first generation of National Register nominations have been revised and updated on a regular basis, for two reasons. First, the early nominations were generally very brief and do not meet modern, more stringent, documentation requirements. Second, the resources have evolved over the decades, making the early documentation often stale and inaccurate.

These two rationales apply to the State Capitol, the nomination for which was prepared early in the history of the National Register program but which has not been updated for more than 30 years. The 1973 documentation is entirely inadequate under modern standards and the building and grounds have changed dramatically over the past 30 years. In particular, the "historic" West Wing was fundamentally rehabilitated in the 1980s. In addition, many changes have been made to the Annex and to Capitol Park.

In short, from a technical standpoint (i.e., in applying the technical requirements of the National Register program), the National Register nomination should be updated to reflect new documentation standards and to reflect physical changes to the resource.

General implications of National Register listing:

In and of itself, National Register listing has no implications for the operations of the State Capitol building and Capitol Park. National Register listing, however, is used as a threshold for historic significance under various federal, state, and local laws. The implications of National Register listing have to do with the use of such listing as a threshold under these other programs. These are discussed briefly below.

Section 106 of the National Historic Preservation Act

Federal agencies are required to "take into account" the impact of the use of federal funds (or federally permitted activities) upon properties that are listed in or eligible for listing in the National Register of Historic Places. An agency "takes into account" this impact by consulting with the Office of Historic Preservation and the Advisory Council on Historic Preservation. The Capitol is listed in the National Register. Were the state to use federal

funds, or pursue an activity requiring a federal permit in relation to the Capitol, this Section 106 compliance would be required.

Public Resources Code 5024.5.

This code pertains to adverse effects to National Register listed properties owned by the State of California. It provides a process through which state agencies consult with the Office of Historic Preservation when a proposal will result in an adverse effect. The provisions of this code apply to the State Capitol today (by virtue of the fact that it is listed in the National Register) and would also apply, were the nomination form revised.

California Environmental Quality Act

National Register listing (along with California Register listing and other official designations) serve as indicators of historic significance for CEQA compliance. National Register is one, but not the only, threshold for historical designation. CEQA applies to work on the State Capitol today (by virtue of the fact that it is listed in the National Register as well as the California Register) and CEQA would apply, were the nomination to be revised.

Documentation in a revised nomination, not present in the existing nomination

To appreciate pros and cons of a revised National Register nomination, it is useful to consider what would be involved in the revision, i.e. what information the revised nomination will provide that is not provided in the existing nomination.

1. Documentation pertaining to the rehabilitation of the West Wing of the Capitol

Obviously, the 1973 nomination includes no information on this rehabilitation, which occurred a decade later. During the early 1980s, the historic wing of the Capitol (the West wing) was fundamentally rehabilitated, removing much non-historic material and recreating many of the missing historic elements.

The documentation should identify three classes of materials in the historic wing of the Capitol: original material; new material that was designed and installed in a historically accurate manner; and new material that is not historically accurate. National Register eligibility criteria make these distinctions, with the first two classes being treated as contributing to the significance of the resource, while the third is not.

2. Determining the status of the Annex.

The largest outstanding question is the status of the Annex. Does it, or does it not, contribute to the significance of the larger resource? The 1973 nomination mentions the Annex but does not indicate whether it is or is not a contributing element of the National Register property. The Annex has subsequently turned 50 years old (a minimal standard

for most National Register listings). The Annex is indisputably associated with the same general theme of the West Wing (the seat of power in California) and while less distinguished architecturally, it possesses some merit from the design standpoint. A time will come in which it will be necessary to determine the status of the Annex; the National Register revision will answer that question.

3. Determining significant and insignificant materials in the Annex, assuming that the annex is treated as historic.

It is known that many interior spaces within the Annex have been extensively remodeled, to an extent that these rooms would not be treated as contributing to the significance of the Annex, assuming the Annex as a whole was regarded as historic. The revised nomination would provide useful information about the specific interior as well as exterior elements of the Annex that retain sufficient integrity to warrant consideration as contributing elements of the building, and those that have been so extensively modified as to be considered non-contributing spaces or features.

4. Determine significant and insignificant aspects of Capitol Park.

Capitol Park will likely be treated as a contributing element of the resource, providing a formal setting for the Capitol building. Some aspects of the park, however, have been installed in very recent years and could be identified as not contributing to the significance of the resource. The revised nomination would provide an opportunity to evaluate the elements of the park that warrant consideration as contributing elements, and those that do not.

Pros for a revised nomination

1. A revised nomination would clarify the parts of the historic Capitol (west wing) that do and do not contribute to its historic significance.

The historic Capitol will pose an interesting problem for the person or firm preparing the revised nomination because so much of the interior elements of the building comprise replacement materials. The nomination will address the general integrity of the historic Capitol, likely distinguishing between and among: original fabric; replacement fabric that recreates missing elements; and new material that is inconsistent with the original design. Management of the resource could be tailored accordingly.

2. A revised nomination would clarify the status of the Annex.

Through the years, the Office of Historic Preservation and Department of General Services have labored to deal with ambiguity about the status of the Annex. The general practice has been to assume the Annex is a contributing part of the Capitol, although

there is no practical basis for doing so. A decision – significant or insignificant – would allow PRC 5024.5 compliance to move forward in a predictable manner for both parties.

3. A revised nomination would clarify what (if anything) is historically significant within the Annex.

Assuming the study found the Annex to be historically significant, it could also clarify the rooms, finishes, and other materials that do not contribute to the significance of the resource. If, as is likely the case, most of the interior offices have been modified, that fact would work in favor of expedited PRC 5024.5 compliance. The revised National Register nomination, for example, could document that Rooms X, Y, and Z had been so substantially modified that they retain no integrity to their historic appearance, while Rooms A, B, and C are largely intact. PRC 5024.5 compliance for room renovations could proceed, based upon this information, clearing the work in the heavily modified rooms while seeking to protect interior features, materials, and finishes in the unmodified rooms. Again, this information would form the basis for a more predictable and informed compliance process.

4. A revised nomination would clarify what does and does not constitute historic significance within Capitol Park.

Capitol Park, like the Annex, is in a kind of no-man's-land, in that it is listed in the nomination for the State Capitol but is not specifically listed as a contributing or non-contributing element. In addition, the park has changed a great deal since 1973, with installation of new monuments, changes to the plantings, and installation of security elements. A thoughtful revision to the National Register nomination would give some guidance for PRC 5024.5 compliance and any other regulatory efforts. The revised National Register nomination, for example, could document that landscape "rooms" A, B, and C, are so substantially modified that they retain no integrity to their historic appearance, while "rooms" X and Y are largely intact. PRC 5024.5 compliance for landscape work could proceed, based upon this information, clearing the work in the heavily modified "rooms" while seeking to protect landscape elements in the unmodified "rooms." Again, this information would form the basis for a more predictable and informed compliance process.

Cons for a revised nomination

1. Possible delisting of the entire property.

A remote possibility exists that the revised nomination, if circulated through appropriate channels, would determine that the State Capitol no longer meets the criteria for listing in the National Register. This finding would be made on the basis of changes to the building associated with the rehabilitation of the Capitol in the 1980s.

2. Potential finding that the Annex is significant and contributes to the significance of the larger resource.

This was discussed earlier and is not necessarily a "con." The Annex has an indeterminate status today because it is mentioned in the National Register documentation but is not specifically identified as contributing or non-contributing to the significance of the resource.

Answers to specific questions

In addition to the general "pros and cons," we were asked to consider two specific questions, as follows:

1. Will an updated National Register nomination preclude ever razing the Capitol building (either historic wing or east annex)?

No. There would be many impediments to such a program but these would arise from Section 106, PRC 5024.5, and CEQA, all of which apply under current conditions. The situation would be the same, with or without a revised National Register nomination.

2. Will an updated nomination preclude the Joint Rules Committee from making physical changes to the various members' offices in the annex?

No. It is possible that the revised nomination would facilitate, rather than impede, such changes, assuming that the various member offices have already been modified extensively. Changes to these rooms would be reviewed under PRC 5024.5. As discussed earlier, a thoughtful nomination would distinguish between rooms that have and have not been modified. Armed with this information, the Office of Historic Preservation could also distinguish between work in rooms that retain historic integrity and fabric and those that do not. Under these conditions, review would be expedited as a result of the revised nomination.

APPENDICES

CHAPTER 1757, STATUTES OF 1984

(Became law without governor's signature: filed with Secretary of State October 1, 1984)

The people of the State of California do enact as follows:

SECTION 1. The heading of Article 5 (commencing with Section 9105) of Chapter 1 of Part 1 of Division 2 of Title 2 of the Government Code is amended to read:

Article 5. The State Capitol Building Annex

SEC. 2. Section 9105 of the Government Code is amended to read:

9105. The State Capitol Building Annex is the annex to the historic State Capitol, constructed to the east of the original building, situated in the area bounded by 10th, L, 15th and N Streets in the City of Sacramento.

SEC. 3. Section 9106 of the Government Code is amended to read:

9106. The State Capitol Building Annex is intended primarily for the use of the legislative department and, except as otherwise provided in this article, shall be devoted exclusively to such use.

SEC. 4. Section 9108 of the Government Code is amended to read:

9108. The first floor of the State Capitol Building Annex is excepted from the provisions of this article. Such excepted space shall continue under the control of the Department of General Services. All other space in the State Capitol Building Annex shall be allocated from time to time by the Joint Rules Committee in accordance with its determination of the needs of the Legislature and the two houses thereof. The committee shall allocate such space as it determines to be necessary for facilities and agencies dealing with the Legislature as a whole including, but not limited to, press quarters, billrooms, telephone rooms, and offices for the Legislative Counsel and for committees created by the two houses jointly. The committee shall allocate to the Senate and Assembly, respectively, the space it determines to be needed by those houses and their committees and the officers, employees, and attachés thereof. The space thus allocated to the Senate and to the Assembly shall be allotted from time to time by the Senate Rules Committee and the Assembly Rules Committee, respectively.

SEC. 5. Section 9109 of the Government Code is amended to read:

9109. The determination of the Joint Rules Committee as to the needs of the Legislature shall be subject to change only by action of the committee or by concurrent resolution. If, at any time, the committee determines that there is space in the State Capitol Building Annex in excess of the needs of the legislative branch of the state government, it may release that space for use by the executive branch of the state government until such time as the space is needed by the legislative branch. The release shall be effected by notifying the Director of General Services that certain described space is not necessary for the use by the Legislature for the time being. Thereafter, the Department of General Services, until such time as the Director of General Services is notified that the space has become needed by the legislative branch, shall

have the same jurisdiction over the excess space as if this article had not been enacted.

SEC. 6. Section 9110 of the Government Code is amended to read:

9110. The maintenance and operation of all of the State Capitol Building Annex shall continue under the control of the Department of General Services, subject to the provisions of this article.

SEC. 7. Section 9112 of the Government Code is repealed.

SEC. 8. Article 9 (commencing with Section 9149) is added to Chapter 1 of Part 1 of Division 2 of Title 2 of the Government Code, to read:

Article 9. The Historic State Capitol Commission

9149. The Legislature finds and declares that the historic State Capitol is a state historic and architectural legacy which must be preserved and maintained in a manner befitting the significance of the structures to the history and people of California. It is the intention of the Legislature, in enacting this article, to provide a permanent, official body to be charged with advisory review of the maintenance, restoration, development, and management of the historic State Capitol.

9149.1. As used in this article:

(a) "Commission" means the Historic State Capitol Commission created by Section 9149.2.

(b) "Historic State Capitol" is the building housing the state legislative offices and chambers, situated in the area bounded by 10th, L, 15th and N Streets in the City of Sacramento, except the east annex thereto.

9149.2. (a) There is in state government, the Historic State Capitol Commission, which shall consist of seven members, initially appointed as follows:

(1) Two members appointed by the Speaker of the Assembly, with one member initially serving a term of four years and one member initially serving a term of six years; thereafter, any appointment under this paragraph shall be for a term of six years.

(2) Two members appointed by the President pro Tempore of the Senate, with one member initially serving a term of two years and one member initially serving a term of six years; thereafter, any appointment under this paragraph shall be for a term of six years.

(3) The State Historic Preservation Officer, the State Librarian, and the State Archivist, who shall serve ex officio.

(b) Each member shall serve until his or her successor is appointed and qualified. Vacancies shall be filled by the appointing power for the remainder of the term. The commission shall from time to time elect one of its members to chair the commission.

9149.3. The appointees of both the Speaker of the Assembly and the President pro Tempore of the Senate shall include one person who represents the arts or humanities and one person from the general public.

9149.4. The members of the commission shall serve without compensation, but shall receive reimbursement for travel and living expenses in connection with their official duties, at rates established by the Department of Personnel Administration.

9149.5. The Joint Rules Committee shall appoint a Subcommittee on the Capitol Restoration Project, comprised of three members from the Senate and three from the Assembly, to monitor the commission. The legislators so appointed shall have no vote in commission proceedings.

9149.6. (a) Four members of the commission shall constitute a quorum to do business, and no action of the commission may be taken except upon an affirmative recorded vote of four or more members.

(b) All meetings of the commission shall be open to the public.

(c) The commission shall meet upon call of the chairperson and at such other times as it may prescribe.

9149.7. The commission shall have the following powers and duties:

(a) To prepare, complete, and, from time to time, to amend, a comprehensive master plan, based on a priority of needs, for the restoration, preservation, and maintenance of the historic State Capitol.

(b) To review and advise the Legislature on any development, improvement, or other physical change in any aspect of the historic State Capitol.

(c) To manage, with the approval of the Joint Rules Committee, all historic and museum spaces and any concessions, in the historic State Capitol.

(d) To develop and manage historic art loans or other programs, exhibits, films, convocations, or other activities of an historic, architectural, or cultural nature, including any museum space in the historic State Capitol, as the commission determines will serve the interests of the public and promote public interest in the historic State Capitol under Joint Rules Committee supervision.

(e) To purchase for the state, or to accept as gifts to the state, any furnishings, artifacts, works of art, or other property which the commission determines will enhance the historic and cultural aspects of the historic State Capitol. All furnishings, artifacts, works of art or other property so acquired shall be managed by the commission under supervision of the Joint Rules Committee.

(f) To accept financial contributions from any source, public or private, including any advisory foundation or group.

(g) To do any other act which the commission determines will maintain or enhance the historic and cultural legacy of the historic State Capitol.

9149.8. In carrying out its duties and responsibilities under this article, the commission shall follow accepted standards for restoration, preservation, and maintenance of historic structures, including all of the following, where applicable and feasible:

(a) Standards for historic preservation, maintenance, recordation, and documentation of landmarks, promulgated by the United States Department of the Interior or its successor.

(b) Guidelines and museum management procedures, established by the National Trust for Historic Preservation or its successor.

(c) Standards, procedures, and guidelines for maintenance and protection of historic properties established or administered by the State Historic Preservation Officer and the Office of Historic Preservation.

(d) The management, conservation, and accession policies and procedures for historic features and artifacts developed for the Capitol

Museum project interpretive program of the Joint Rules Committee in connection with the State Capitol Restoration Project conducted under Section 9124.

(e) Recommended procedures of the American Association of Museums.

9149.9. The commission shall maintain and may utilize all historic data, research, and project files developed and gathered by the state, and in the possession of the state, in connection with the State Capitol Restoration Project. On the date that the commission commences business, all of the written materials covered under this section shall be transferred to the State Archives to inventory, process, and store on behalf of the commission.

9149.10. The commission may request and shall receive assistance and data, relevant to the commission's duties and responsibilities, from every agency of state government.

9149.11. The commission shall maintain complete records of its proceedings and may publish reports and other publications in connection with its duties and responsibilities.

9149.12. The commission shall use any funds appropriated to its use, or allocated to its use by the Joint Rules Committee, donated to it, or acquired as revenue from any concession operated in the State Capitol, only for purposes of furthering the objectives of this article.

9149.13. The commission shall review and advise on any interagency agreement for management of concessions within historic State Capitol.

9149.14. The commission shall employ an executive officer, who shall have at least three years of administrative curatorial experience in the cultural or historic preservation fields, and staff persons as may be necessary to provide administrative services to the commission. No person may be employed as executive officer without approval, by majority vote, of the members of the Joint Rules Committee.

9149.15. The commission may contract with any agency, public or private, for services, in connection with the commission's duties and responsibilities, as the commission determines to be necessary, including, but not limited to, the Department of Parks and Recreation in connection with the management of the Capitol Museum, as approved by the Joint Rules Committee. These contracts shall be subject to and consistent with existing laws, rules, and state policy regarding contracts with private firms or individuals for services provided to the state.

9149.16. The commission annually shall report to the Legislature on its activities. The commission shall propose to the Legislature such recommendations for legislation in connection with the historic State Capitol as the commission determines to be necessary.

9149.17. The commission shall be supported by allocations by the Joint Rules Committee from the Contingent Funds of the Assembly and Senate. The commission annually shall submit to the Joint Rules Committee a proposed budget for each fiscal year. The budget shall be subject to approval by a majority vote of the Joint Rules Committee.

SEC. 9. Of any funds appropriated by Chapter 246 of the Statutes of 1975, Chapter 28 of the Statutes of 1979, and Chapter 214 of the Statutes of 1980 to the Contingent Funds of the Assembly and Senate for purposes of restoration or rehabilitation of the State Capitol as provided

in Section 9124 of the Government Code, which are not expended upon completion of the project of restoration or rehabilitation by the prime contractor and the return of the custody of the building to the state, one-half is reappropriated to the Assembly Contingent Fund and one-half is reappropriated to the Senate Contingent Fund.

SEC. 10. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order that the Historic State Capitol Commission commence its work as soon as possible, it is necessary that this act take effect immediately.

Historic State Capitol Commission Activities and Accomplishments 2002

The year 2002 found Commission members continuing to work in an advisory capacity with various agencies on several projects outside the Capitol. Members continued to advise on the Capitol Park Master Plan, a memorial/monument moratorium, the East End Project, refurbishing Room 500 in the Library and Courts Building, and the Stanford Mansion. Members were asked to represent the Commission on various projects as well, including the Commemorative Seals Committee, the Capitol Park Master Plan Advisory Committee, and the World Peace Rose Garden.

This year saw the completion of several of these projects, including the restoration of Room 500, installation of the Commemorative Seals in September, the dedication of the Rose Garden also in September, and the completion of the first of the East End Buildings. As pertains to the Capitol building itself, this year heralded the completion of the South Portico repairs.

The events of September 11, 2001 brought the issue of security closer to home. Commission members were advised on proposed security measures for the Capitol and surrounding park. Various barrier options were scrutinized and recommendations made for further research. Several members attended the National Parks conference on security in public buildings and brought back valuable information. Department of General Services kept members apprised of separate security projects: (1) additions to house security equipment and protect visitors and employees at Capitol entrances; (2) reconfiguration of the loading dock/mail facility area; and (3) final installation of a bollard system.

In regard to the Capitol itself, the Commission continued to research the history of the exterior paint colors. An internal debate over the two-color vs. white palette issue was resolved; however, Commission members continued to pursue additional information about the Capitol's original paint colors. The Commission also worked with Assembly staff on recarpeting various leadership offices and staff areas. Members were asked to advise on an upcoming project to replace door hardware in the Historic West Wing with ADA-compliant hardware, as well as plans to update the ADA survey for the building, including the East Annex. As with last year, the Commission was kept apprised on all repair and cleaning work associated with the 1/16/01 truck incident. Members also reviewed and selected salvaged materials to be placed in the State Archives.

Art projects for the year 2002 included working with California State Parks State Capitol Museum staff on designing frame labels for the collection of Governors' portraits. Members also continued their discussion on the appropriate disposition of the Emanuel Leutze painting, *Fort Sumter after the Bombardment*, as well as other Civil War memorabilia, for possible display in the Capitol. An ad hoc committee was established to follow through with State Capitol Museum staff and other interested agencies to discuss options.

Committee action for the year 2002 was very busy.

◆ Maintenance Manual Subcommittee

Purpose: *to produce a maintenance manual for the continued use and preservation of the Historic State Capitol.* Carey & Company provided a fourth and final draft to the Commission. Upon approval, it was forwarded to the Senate Rules Committee for funding review before forwarding to the entire Legislature for approval. Due to budget constraints, however, the project has been delayed.

◆ Annual Report Subcommittee

Purpose: *to produce an annual report for the Legislature that would include a history of the Commission and a list of its activities.* The subcommittee completed the 2001 report, which was distributed to an extensive mailing list July 2002. The subcommittee began work on the 2002 report and establishing goals for 2003.

◆ Capitol Restoration Project Repository Subcommittee

Purpose: *to identify current locations of all Capitol Restoration Project materials and make recommendations to the Legislature regarding the most appropriate storage and care.* The subcommittee, after receiving the Legislature's approval to release title of the restoration materials currently on deposit in the State Archives, continued to organize materials. Members viewed salvaged materials from the truck incident and advised on proper handling and storage. The subcommittee arranged to take the next step of compiling lists of potential oral history candidates.

◆ Bylaws/Guidelines Subcommittee

Purpose: *to establish, with the review and approval of both Rules Committees, rules of order and/or bylaws to provide consistency in the way the Commission conducts its business.* The subcommittee submitted a final draft to the Assembly and Senate for review; final approval is pending.

HISTORIC STATE CAPITOL COMMISSION
GOALS FOR 2003

1. Assist in the Development of a Capitol Park Master Plan
An outline for the development of the Capitol Park Master Plan was produced by the Department of General Services last year. The Master Plan was scheduled to be completed over two years ago, but there has been no action over the last year. With the lack of a comprehensive Master Plan, the Commission, as well as other agencies, continues to struggle with memorial/monument sites in and out of Capitol Park, infrastructure consideration, school visitations, programmatic improvements, security, landscape and wildlife issues, budget and funding constraints. The Master Plan needs to move forward quickly to help protect Capitol Park. It was the Legislature's and administration's decision that security needed to be resolved before the Master Plan could proceed.

2. Amend the National Registration for the State Capitol and Capitol Park
The State Capitol Building and Capitol Park have been listed in the National Register since 1973. The Historic State Capitol (west wing) and Legislative Annex (east wing) are integrated parts of a single building. Federal regulations and guidelines forbid nominating parts of a building. The 30-year old nomination does not distinguish or specifically identify the Annex as an intrusive or non-contributing element. An amendment to the nomination, if approved by the Legislature, would offer the opportunity to re-evaluate the significance of the Annex in light of the fact that it is now over 50 years old (but was not in 1973). Capitol Park should be treated within the same context as the Capitol. The architecture and the designed historic landscape have an historic interrelationship. The amendment would re-evaluate and document significant features and elements that have changed over the last 30 years to the west and east wings of the Capitol and Capitol Park.

3. Pursue the Implementation of the Integrated Maintenance Plan
The Commission's outline for an Integrated Maintenance Plan specifies the appropriate maintenance treatment for on-going care of the Historic State Capitol building. The scope of the Integrated Maintenance Plan has been agreed upon among Commission members. The Commission would like to move forward with its development; however, due to the current fiscal situation, the Maintenance Plan cannot be developed at this time. The Commission will pursue ways to help finance its development.

4. Explore ways to improve upon the Security and Greening of the State Capitol
Following the "Greening of the State Capitol" workshop two years ago, the Commission should help explore ways to minimize waste and optimize use of resources at the Capitol, including energy, water, solid waste, indoor air quality

HISTORIC STATE CAPITOL COMMISSION
Goals for 2003 (con't)

and landscaping, consistent with the historical integrity of the Capitol. Security within state governmental buildings continues to be of major concern for many citizens. Sensitive and compatible security systems need to be integrated with the historic fabric of the Capitol without jeopardizing its historic significance, setting and sense of place.

5. Update the Statutes Governing the Actions of the Commission
The Historic State Capitol Commission (Commission) was established under Article 9, Government Code (Sections 9149 through 9149.17) and became law October 1, 1984. Since 1984, the statute has not been updated to reflect the Commission's role as currently practiced (the Commission has been asked, by various entities, to review and advise on various projects outside the confines of the State Capitol Building). SB 1761 was introduced in 1992 to reorganize the Commission but was withdrawn by the author. SB 1869, introduced in 1996, attempted to re-define the Commission's role in management of the interpretive programs within the Capitol, but died in the Assembly. The statute is now 19 years old and should be reviewed and, if necessary, updated to reflect the current activities of the Commission.

Historic State Capitol Commission Activities and Accomplishments 2001

The year 2001 saw Commission members continuing to work in an advisory capacity with various agencies on several projects. Outside the building itself, members reviewed the Capitol Park Master Plan (including various proposed memorials), the East End Project, refurbishing of Room 500 in the Library and Courts Building, and the Stanford Mansion. Members were asked to represent the Commission on numerous projects, including the Commemorative Seals Committee, the Capitol Park Master Plan Advisory Committee, the World Peace Rose Garden, and the Stanley Mosk Memorial.

Following the destructive January 16th truck incident at the South Portico, the Commission was kept abreast by Department of General Services on all repair and cleaning work. Members were asked to advise on various aspects of the portico repair and to review the salvaged material for possible deposit in the State Archives.

In regards to the State Capitol building itself, the Commission continued to advise on the scope, specifications and plans for the painting of the Capitol exterior. Spirited discussions were held debating the two-color vs. white palette of the original building. The project was eventually put on hold later in the year; the Commission will continue to follow it's progress. Members also approved the refinishing of the Capitol entry doors and replacement rods, closures and finials for the monumental staircase carpet.

Commission members were also asked to participate in the "Greening of the State Capitol" charrette, a workshop held at the State Capitol in June 2001, patterned after a similar project at the White House. The workshop explored ways to minimize waste and optimize use of resources at the Capitol, including energy, water, solid waste, indoor air quality and landscaping. The Commission worked alongside various agencies and specialists and participated in the review of the 1st and 2nd drafts.

Art projects for the year 2001 included reviewing a proposed mural outside the State Library on the west façade of the Blue Anchor Building. Members also continued their discussion on the Leutze painting, *Fort Sumter after the Bombardment*, as well as other Civil War memorabilia, and followed through with California State Parks for further action. Members continued to work with the State Capitol

2001 Activities and Accomplishments

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Museum staff on designing frame labels for all governors' portraits. A mock-up will be reviewed at the January 2002 meeting.

Committee action for the year 2001 was also very busy.

➤ Maintenance Manual Subcommittee.

Purpose: *to produce a maintenance manual for the continued use and preservation of the Historic State Capitol.* Based on action taken last year, Carey & Company was asked to submit a proposal for Legislative approval. Several versions were reviewed; following the "Greening of the State Capitol" charrette, a third, refined draft was requested. It is expected to be discussed at the January 2002 meeting, then forwarded to the Legislature for approval in Spring 2002.

➤ Annual Report Subcommittee.

Purpose: *to produce an annual report for the Legislature that would include a history of the Commission and a list of its activities.* The subcommittee completed the 2000 report, which was distributed to an extensive mailing list July 2001. The subcommittee began work on the 2001 report and establishing goals for 2002.

➤ Capitol Restoration Project Repository Subcommittee.

Purpose: *to identify current locations of all Capitol Restoration Project materials and make recommendations to the Legislature regarding the most appropriate storage and care.* The Commission forwarded the subcommittee's recommendation to the Legislature, requesting it release title of the restoration materials currently on deposit in the State Archives. The Legislature approved the recommendation and work will continue in 2002 as the State Archives begins to organize the material and make it available for public use.

➤ Bylaws/Guidelines Committee.

Purpose: *to establish, with the review and approval of both Rules Committees, rules of order and/or bylaws to provide consistency in the way the Commission conducts its business.* The subcommittee, established in 2001, provided several drafts to members for review. At time of publication, Assembly and Senate Rules was reviewing the final draft.

Goals for 2002

1. Establish rules of order and/or bylaws for the Historic State Capitol Commission. The Commission currently conducts itself in accordance with the provisions in the statute. However, certain orders of business are not defined, or are loosely defined. The Commission has drafted bylaws to provide consistency in the conduct of our business. Our efforts this year will be to receive Rules approval and adopt final bylaws and begin implementing them.

2. Implement the Recommendations of the Capitol Restoration Project Repository Committee. Numerous Capitol Restoration Project records have been collected in various repositories around the state. In 1999, the Commission established a committee charged with identifying the current location of the Capitol Restoration Project archival materials, identifying opportunities and constraints for centralizing those materials, and making a recommendation to the Commission regarding the most appropriate and viable home for the reunified collection. The Commission accepted the Committee's recommendations, and has begun implementation. Our focus this year will be on identifying gaps in the overall collection, requesting inventories from associated agencies and departments, and inviting individuals to contribute inventories or donations from their personal collections to the State.

3. Develop major sections of the Integrated Maintenance Plan. General maintenance is the cornerstone of the long-term restoration and preservation of the historic Capitol building. However, standard maintenance techniques that would be used on a modern building are not always consistent with restoration and preservation objectives. The Commission's maintenance manual subcommittee has prepared an outline for an integrated maintenance plan to specify the appropriate maintenance treatments for on-going care of the historic Capitol building. Due to limitations in the Commission's staffing resources, the Commission will continue to pursue funding to work with an outside consultant to draft a comprehensive integrated maintenance plan in 2001.

4. Examine the Commission's Official Purview. The statute assigns the Commission with the power and duties to "review and advise the Legislature on any development, improvement, or other physical change in any aspect of the historic State Capitol" (9149.2), and further defines Historic State Capitol to mean "the building housing the state legislative offices and chambers, situated in the area bounded by 10th, L, 15th, and N Streets in the City of Sacramento, except the east annex" (9149.1). When the Commission was reconvened in 1998, there was concern that our purview may be too limited to fully carry out our mission. Recent events have demonstrated that the activities occurring in the immediate

Goals for 2002 (continued)

surroundings of the historic Capitol building can greatly affect the care, condition, and historic integrity of the building itself. In 2002 the Commission will conduct a special meeting to investigate our options for expanding the Commission's purview. In addition to revisiting the extent of our physical purview, the Commission will use this meeting to assess our effectiveness in achieving our purpose. The meeting's goal will be to provide renewed direction to help us ensure the appropriate restoration, maintenance, development and management of the historic and architectural legacy of the State Capitol. Recommendations from the meeting will be implemented throughout the year.

Historic State Capitol Commission Activities and Accomplishments 2000

The Commission continued to review several projects outside the confines of the Historic State Capitol Building, including the extension of lampposts in Capitol Park, the Capitol Park Master Plan (including the Insectory), the East End Project, Room 500 in the Library and Courts Building, and the Stanford Mansion. Commission members were asked to advise on several proposed monuments for Capitol Park, including the World Peace Rose Garden and the Firefighter's Memorial. Both require Commission consultation and review. Commissioner Gray reported on Sesquicentennial activities planned around the Capitol.

In regards to the Capitol building itself, the Commission was asked to comment on the scope, specifications and plans provided by Carey & Company for the Capitol exterior painting project. New projects that required Commission review included the design of "push/pull" signs for the Historic Capitol entry doors. Commission members started a maintenance review process for Assembly offices, similar to Senate "walkarounds", at which maintenance issues are identified and a "to do" list prepared for the appropriate personnel.

Commission members continued working closely with the Department of Parks and Recreation State Capitol Museum staff on numerous projects, including design and review of ADA-compatible signage for the governor's portraits, redesign of the house museum room podium signage, and redefining the museum's collection policy.

Art projects for the year 2000 included the completion of the basement cafeteria exhibit policy brochure, advising on lighting of the Emanuel Leutze painting, *Fort Sumter after the Bombardment*, which lead to further discussions concerning Civil War memorabilia in the Capitol building, and an inquiry into possible loans from the Natural History Museum of L.A. County. The Commission was also instrumental in arranging the donation of a Theodore Wores painting, *Mt. Tamalpais*, to the Senate's permanent collection.

Committee action for the year 2000 was extensive, including the establishment of a new subcommittee to write the Commission's bylaws and guidelines.

- Maintenance Manual – to produce a maintenance manual for the continued use and preservation of the Historic State Capitol. The subcommittee, consisting of representatives from the Department of General Services and the State Capitol Museum, adopted a policy preamble, and program objectives and goals in 1999. This year it was recommended that an outside consultant be hired to write the maintenance manual. Carey & Company was

2000 Activities and Accomplishments

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asked to submit a proposal for Legislative approval. It is anticipated that this proposal will be sent in the 4th quarter of 2001.

- Capitol Restoration Program Repository Committee – to identify current locations of all Capitol Restoration Project materials and make recommendations to the Legislature regarding the most appropriate storage and care. The subcommittee established a list of participatory agencies and held it's first meeting in August. In December, the committee provided a report to the Commission recommending that the centralized repository be located at the State Archives and that the Archives be given legal title to the objects. The Commission will then forward the report to the Legislature; it is anticipated that it will be sent in the 2nd quarter of 2001.
- Annual Report Committee – to produce an annual report for the Legislature that would include a history of the Commission, a list of its activities through the end of 1999 and goals for 2000. The subcommittee quickly established a mission statement, purpose and goals for the year 2000. The first report was completed December 2000 and distributed to an extensive mailing list, including Legislative members and elected officials. The committee then began work on the 2000 Annual Report.

Goals for 2001

- 1. Establish rules of order and/or bylaws for the Historic State Capitol Commission. The Commission currently conducts itself in accordance with the provisions outlined in the statute. However, certain orders of business are not defined, or are loosely defined. The Commission will establish rules of order and/or bylaws to provide consistency in the conduct of it's business.**
- 2. Implement the Recommendations of the Capitol Restoration Project Repository Committee. Numerous Capitol Restoration Project records have been collected in various repositories around the state. In 2000, the Commission established a subcommittee charged with identifying current locations of Capitol Restoration Project archival materials, identifying opportunities and constraints for centralizing those materials, and making a recommendation to the Commission regarding the most appropriate and viable home for the reunified collection. The subcommittee has presented its recommendations and the Commission has accepted them. The Commission will implement these recommendations during 2001. Efforts will include requesting that the Legislature give legal title of the repository materials to the State Archives, and continuing to work with the subcommittee to identify gaps in the overall collection, request inventories from associated agencies and departments, and invite individuals to contribute inventories or donations from their personal collections to the State.**
- 3. Develop major sections of the Integrated Maintenance Plan. General maintenance is the cornerstone of the long-term restoration and preservation of the Historic State Capitol building. However, standard maintenance techniques that would be used on a modern building are not always consistent with restoration and preservation objectives. The Commission's maintenance manual subcommittee has prepared an outline for an integrated maintenance plan to specify the appropriate maintenance treatments for on-going care of the Historic State Capitol building. Due to limitations in the Commission's staffing resources, the Commission will pursue funding to work with an outside consultant to draft a comprehensive integrated maintenance plan in 2001.**
- 4. Examine the Commission's Official Purview. The statute assigns the Commission with the powers and duties to "review and advise the Legislature on any development, improvement, or other physical change in any aspect of the historic State Capitol" (9149.2), and further defines Historic State Capitol to mean "the building housing the state legislative offices and chambers, situated in the area bounded by 10th, L, 15th, and N Streets in the City of Sacramento, except the**

Goals for 2001 (continued)

east annex" (9149.1). When the Commission was reconvened in 1998, there was concern that its purview may be too limited to fully carry out its mission. Recent events have demonstrated that the activities occurring in the immediate surroundings of the Historic State Capitol building can greatly affect the care, condition, and historic integrity of the building itself. In 2001, the Commission will establish a subcommittee to investigate the options of expanding the Commission's purview. The subcommittee will present to the Legislature for its consideration the pros and cons of incorporating various properties surrounding the Capitol building, and will advise on the best course for officially including appropriate properties in the Commission's official powers and duties.

Historic State Capitol Commission Activities and Accomplishments 1999

The year 1999 saw the conclusion to several 1998 furnishings projects, including repairs to two antique oriental rugs in the pro Tem's and Speaker's office. An oriental carpet specialist was hired by the Joint Rules Committee for annual inspections and repairs, based on advice from the Commission. Commission members continued to advise on the repair/replacement of silk drapes in the leadership offices, agreeing on a policy that the drapes be replaced in-kind and that salvaged items should be used for thematically appropriate purposes. New projects that required Commission review included the replacement of the Assembly Chamber carpet, carpet stair step nosings and a possible redesign of the handrails used in both chamber entrances.

1999 also saw the completion of the Capitol basement exhibit display system. Other 1998 art projects were continued, including designing a brochure for members and constituents explaining the new exhibit display system in the Historic State Capitol. Commission members were asked to advise on the design and placement of ADA-compatible text panels for the State's collection of gubernatorial portraits, and donations were pursued for the newly formed Senate permanent art collection.

The Commission was again asked to review numerous projects outside the confines of the Historic State Capitol, including the Stanford Mansion, the East End Project, the Capitol Park Master Plan, which also included advising on the design of replacement light fixtures throughout the park. Commissioner Starr reported on Sesquicentennial activities. Commission members were asked to advise on the Capitol Park Rose Garden, pursuant to a 1995 Assembly resolution listing the Commission as part of the review process.

Highlights of 1999 included establishing three subcommittees:

1. **Maintenance Program** - to produce the maintenance manual for the continued use and preservation of the Historic State Capitol. The subcommittee, comprised of several commission members, Department of General Services and Department of Parks and Recreation representatives, adopted a policy preamble, and program objectives and goals.
2. **Capitol Restoration Program Repository** – to identify current locations of all Capitol Restoration Project materials and make recommendations to the Legislature regarding the most appropriate storage and care of these materials. The subcommittee consists of representatives from seven agencies that either currently manage project-related materials or have an interest in utilizing the collection (Assembly and Senate Rules, State Archives, State Library, Office of the State Architect, Department of General Services,

1999 Activities and Accomplishments

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Department of Parks and Recreation), in addition to representatives from the California Capitol Historic Preservation Society, the Commission, and Ray Girvigan, restoration project architect.

3. Annual Report – to produce an annual report for the Legislature that would include a history of the Commission, a list of its activities through the end of 1999 and goals for 2000.

Goals for 2000

1. Establish rules of order and/or bylaws for the Historic State Capitol Commission. The Commission currently conducts itself in accordance with the provisions in the statute. However, certain orders of business are not defined, or are loosely defined. The Commission will establish rules of order and/or bylaws to provide consistency in the conduct of our business.

2. Advise on the design and placement of the governors' portraits signage. One of the most visible changes that will take place in the historic Capitol is the re-arrangement and interpretation of the collection of governors' portraits. This project involves not only re-hanging the portraits, but also developing a uniform signage program for interpreting the portraits. The Commission feels that the addition of signs for each portrait has the potential to visually affect the historic character of the Capitol, and is working with the State Capitol Museum to develop a signage program that is in keeping with the objectives of the restoration program.

3. Implement the Capitol Restoration Project Repository Committee. Numerous Capitol Restoration Project records have been collected in various repositories around the state. The Commission felt that these materials should be centralized and organized in order to better serve the managers of the Capitol who need access to these documents to ensure continuity in the maintenance of the historic building. To this end, the Commission convened a Capitol Restoration Project Repository Committee. The Committee was charged with identifying the current location of all archival materials, identifying opportunities and constraints for centralizing those materials, and making a recommendation to the Commission regarding the most appropriate and viable home for the reunified collection. The recommendation of the Committee would be considered and forwarded to the Legislature. The Committee would consist of a representative from seven agencies that either currently manage historic materials from the project or have an interest in using the collection, in addition to a representative from the California Capitol Historic Preservation Society, the Commission and Raymond Girvigian, F.A.I.A., restoration project architect and retired Commission Chair Emeritus.

4. Re-examine the roles and responsibilities of the California Capitol Historic Preservation Society and the Historic State Capitol Commission in an effort to improve our abilities to work together as stewards of the building. The non-profit Society was organized in 1984 with the mandate to help the Commission in obtaining historic art and furnishings for the Capitol complex and in the development of programs, exhibits, and other activities of an historic, architectural, or cultural nature. In the past few years, both organizations have

Goals for 2000 (continued)

rededicated themselves to programs and goals for the stewardship of the historic Capitol building. We now need to examine our mutual goals and identify opportunities to complement each other's efforts.

5. Develop major sections of the Integrated Maintenance Plan.

General maintenance is the cornerstone of the long-term restoration and preservation of the historic Capitol building. However, standard maintenance techniques that would be used on a modern building are not always consistent with restoration and preservation objectives. Thus, in cooperation with the DGS Restoration Specialist, the Commission is developing an integrated maintenance plan to specify the appropriate maintenance treatments for on going care of the historic Capitol building.

Historic State Capitol Commission Activities and Accomplishments 1998

In 1998, the Commission chose 4 projects for the 1998/99 calendar year:

1. Develop an Integrated Maintenance Program for the Historic State Capitol Building, consisting of three parts:
 - a. Maintenance plan
 - b. Manual
 - c. History/working files
2. Appoint a representative to the Capitol Park Master Plan Advisory Committee.
3. Monitor the Library and Courts Building, Room 500 Project, with Dr. Kevin Starr as the representative.
4. Complete the California Register of Historical Resources nomination for specified N Street Office Buildings: Business and Professional, Department of Public Works and Division of Highways Division, and Food and Agriculture buildings.

The Commission also established areas of purview over the Capitol building and its historic setting. The Commission has a decreased level of authority over certain areas, it maintains a high level of interest in those projects that occur around the Capitol. The highest areas of interest are the Historic West Wing of the State Capitol Building and Capitol Park.

Concerning art in the Historic State Capitol in 1998, the Commission advised and assisted the State Capitol Museum (California State Parks) in establishing a semi-chronological order in which to rehang the State's collection of gubernatorial portraits; the Commission will work with the Department of General Services in coordinating this lengthy and complicated project, in addition to designing ADA-compatible text panels. In conjunction with this plan, the Commission assisted the Department of General Services with their request to have all the frames on the governors' portraits cleaned. The Commission was instrumental in obtaining Joint Rules Committee approval for establishing an exhibit policy for legislative-sponsored exhibits in the Historic State Capitol.

Concerning furnishing issues in 1998, the Commission reviewed and advised on a proposal to either repair or replace two antique oriental rugs in the offices of the Senate President pro Tempore and Assembly Speaker. The Commission also advised on repair/replacement of the silk drapes in all the leadership offices, and discussed potential deaccessioning obstacles. Both of these issues amplified the need for a maintenance manual for the Historic State Capitol.

1998 Commission Activities and Accomplishments

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A highlight of 1998 was the decision to establish a subcommittee to produce the much-needed integrated maintenance program for the continued use and preservation of the Historic State Capitol. According to its statute, the Commission is charged with developing "a comprehensive master plan for the restoration, preservation and maintenance of the Historic State Capitol." The subcommittee worked with the Department of Parks and Recreation, Department of General Services and the Office of Historic Preservation to develop maintenance guidelines. It was also decided that this would be an on-going process.

In regards to general maintenance issues in 1998, the Commission was asked to review the planned treatment for eliminating granite spalling and delamination on the Capitol's South and west steps. The Commission was also asked to provide assistance in the form of recommendations for experts, paint types and color matching for painting the Capitol exterior.

The Commission was also asked to review various projects outside the confines of the Historic State Capitol. Some of these included the Capitol Park Master Plan, Capitol Park insectory, and Sesquicentennial activities planned in and around the Capitol. A Commission member was appointed to sit on the Park Master Plan advisory committee.

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1270-S

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Printed by the Office of Senate Reprographics

